TITLE 3. Food and Agriculture Division 7. Fairs and Expositions Chapter 3. Allocation of Sales Tax Funds Article 1. Sales Tax at State Designated Fairs Sections 7020.1–7023.6

§ 7020.1. Definitions.

For purposes of Chapter 3, the definitions herein govern the construction of these rules.

- (a) "Department" means the California Department of Food and Agriculture.
- (b) "Branch" means the Fairs and Expositions Branch of the Department.
- (c) "State designated fairs," which may be referred to in this section as fairs, means district agricultural associations (Districts), county fairs, citrus fruit fairs, and California Exposition and State Fair (CalExpo).
- (d) "Board" means the Board of Directors that governs a state designated fair.
- (e) "Sales tax allocation" means the funding from sales and use tax generated at the real property of a state-designated fair and which is appropriated to the Department for allocation to state-designated fairs.
- (f) "Qualified fair" means a state-designated fair that has received written certification from the Department that it has met the eligibility requirements to apply for a sales tax allocation.
- (g) "Enhanced work conditions" means those conditions required to be provided to nonmanagement employees of a fair or lessee in ordered to receive a sales tax allocation.
- (h) "Non-management employee" means any employee of a fair or lessee and who is not in a supervisory role or has management decision making authority.
- (i) "Lessee" means a non-governmental entity that has more than fifty employees of a fulltime status as determined by the Internal Revenue Service's definition, such as the Monthly Measurement Method, and that operates on the real property of a state designated fair under a lease.
- (j) "Lease" means a written agreement granting a lessee the right of exclusive use and occupancy of real property owned by a state designated fair for a duration of one year or longer.
- (k) "Fulltime carnival ride operator" means an employee of a travelling carnival employed on a fulltime basis while operating rides at a state designated fair.

Note: Authority cited: Section 407, Food and Agricultural Code; Sections 19620, and 19622.1–19622.3, Business and Professions Code. Reference: Sections 19418–19418.3 and 19620.15, Business and Professions Code.

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§ 7021.1. Qualified Fair Application Requirements.

(a) With a status as a qualified fair, a fair is then eligible to apply for a sales tax allocation.

(b) A state-designated fair may become a qualified fair at any time by submitting to the Branch the fair's Board meeting minutes that memorialize:

- (1) Board's approval to provide enhanced work conditions to all non-management employees and to require that lessees provide enhanced work conditions to all nonmanagement employees.
- (2) Board's adoption of a policy that outlines the enhanced work conditions for all nonmanagement employees of the fair and lessees. The policy shall be attached as an exhibit to all leases.
- (d) For all state-designated fairs other than Districts, the fair shall submit written acceptance of labor unions or the appropriate labor organizations that would hear a non-management employee's labor grievance based on the enhanced working conditions.
- (e) A fair is not eligible to apply for sales tax allocations until the Department has confirmed in writing that all the requirements for eligibility have been met.
- (f) Any denial of a fair's application for qualified fair status shall be in writing and is appealable pursuant to sections 7023.3–7023.4 of this Chapter.

Note: Authority cited: Section 407, Food and Agricultural Code; Sections 19620, and 19622.1–19622.3, Business and Professions Code. Reference: Section 19620.15, Business and Professions Code.

§ 7021.2. Conditions of Eligibility.

In order to be eligible for state tax allocations, the conditions herein shall apply to a qualified fair.

- (a) Enhanced Work Conditions. The following enhanced work conditions shall be provided to non-management employees by the fair and its lessees without interruption:
 - (1) The employee receives a meal period of not less than 30 minutes for a work period of more than five hours per day, unless the work period per day of the employee is less than six hours and the meal period is waived by mutual consent of both the employer and the employee.
 - (2) The employee receives a second meal period of not less than 30 minutes for a work period of more than 10 hours per day, unless the work period per day of the employee is less than 12 hours, the second meal period is waived by mutual consent of both the employer and the employee, and the first meal period was not waived.
 - (3) Any work in excess of eight hours in one workday, any work in excess of 40 hours in any one workweek, and the first eight hours worked on the seventh day of work in

any one workweek is compensated at the rate of no less than one and one-half times the regular rate of pay for an employee.

- (4) Any work in excess of 12 hours in one day is compensated at the rate of no less than twice the regular rate of pay for an employee.
- (5) Any work in excess of eight hours on any seventh day of a workweek is compensated at the rate of no less than twice the regular rate of pay for an employee.
- (b) These enhanced work conditions shall not apply to full-time carnival ride operators employed by a traveling carnival.
- (c) Leases. Board contracting policy and procedures must state that all lessees are required to provide to non-management employees the enhanced work conditions and that leases shall include the following contract provisions:
 - (1) "[Lessee] shall provide to all non-management employees the working conditions outlined in "[Enhanced Working Conditions Policy]," attached as Exhibit [X]. "
 - (2) "Upon request, Lessee shall make available to the [Qualified Fair] documents that confirm its compliance with the working conditions outlined in Exhibit [X], which includes but is not limited to, payroll and time keeping records and notice to the nonmanagement employees of these working conditions."
 - (3) "Lessee shall notify [Qualified Fair] within 10 business days of receiving notice of any grievance made by a non-management employee based on the working conditions outlined in Exhibit [X]."

Note: Authority cited: Section 407, Food and Agricultural Code; Sections 19620, and 19622.1–19622.3, Business and Professions Code. Reference: Section 19620.15, Business and Professions Code.

§ 7022. Sales Tax Allocations.

Sales tax allocations are awarded within the discretion of the Department, but in accordance with the standards set forth in this chapter and subject to the amount apportioned by the legislature to the Department.

- (a) Sales tax allocation shall only be granted to qualified fairs for general operational support or for the following project categories:
 - (1) Capital outlay involving public health and safety
 - (2) Projects required by physical changes to the fair site
 - (3) Major and deferred maintenance,
 - (4) Projects necessary due to any emergency,
 - (5) Projects required to protect the fair property or installation, such as fencing and flood protection,

- (6) Acquisition or improvement of any property or facility that will serve to enhance the operation of the fair
- (b) Should the Department determine that sales tax allocations will be granted to qualified fairs for projects, the Department shall issue grant guidelines, including information on the request for project proposals, submission deadlines, timing of the sales tax allocations, and other requirements.
- (c) For the purpose of identifying and prioritizing projects to receive a sales tax allocation, the Department may include the following in its grant guidelines:
 - (1) Release an annual list identifying project categories that the Department will prioritize in determining sales tax allocations.
 - (2) Apportion the amount of sales tax allocations available to qualified fairs for each project category relative to the Department's priorities.
 - (3) Set timelines for qualified fairs to provide input regarding project needs prior to the release of a request for project proposals.
- (d) Sales tax allocations may be allocated to qualified fairs for general operational support. It is the intent of the Legislature that sales tax allocations be granted to those qualified fairs whose sources of revenue may be limited for the purposes specified in this section.
- (e) Qualified fairs receiving a sales tax allocation shall provide the enhanced work conditions and require lessees to provide the enhanced work conditions through the duration of the grant agreement for a project or through the fiscal year in which it receives the operational support.
- (f) A denial of a fair's application for a sales tax allocation shall be in writing and is appealable pursuant to sections 7023.3–7023.4 of this Chapter.

Note: Authority cited: Section 407, Food and Agricultural Code; Sections 19620, and 19622.1– 19622.3, Business and Professions Code. Reference: Sections 19620.15 and 19620.2, Business and Professions Code.

§ 7023.1. Termination By Qualified Fair.

- (a) To terminate its status as a qualified fair, the fair must submit approved Board meeting minutes that memorialize the decision.
- (b) However, the Board shall continue to provide the enhanced work conditions until:
 - (1) the Department confirms the termination in writing, and until the date designated by the Department in the sales tax allocation grant agreement;
 - (2) or until a date otherwise designated in writing by the Department.

Note: Authority cited: Section 407, Food and Agricultural Code; Sections 19620, and 19622.1–19622.3, Business and Professions Code. Reference: Section 19620.15, Business and Professions Code.

§ 7023.2. Enforcement.

- (a) The Department may perform regular audits of qualified fairs receiving sales tax allocations to confirm compliance with the use of funds pursuant to the grant agreement, including provision of enhanced work conditions to non-management employees and the contract requirements for leases.
- (b) A qualified fair receiving a sales tax allocation shall make available all documents necessary to conduct an audit. As part of an audit, the qualified fair shall request documents from a lessee pursuant to the lease provision.
- (c) A qualified fair shall inform the Department in writing within 15 business days of receiving notice of either of the following:
 - (1) Any grievance based on enhanced working conditions filed by a non-management employee of the qualified fair; or
 - (2) Failure of a lessee to provide enhanced work conditions to a non-management employee.
- (d) A finding of a violation of the enhanced work conditions is determined by:
 - (1) A final administrative ruling issued by a relevant labor or personnel authority or an audit finding by the Department that determines a qualified fair did not provide the enhanced work conditions or require its lessees to provide the enhanced work conditions.
 - (2) A final ruling issued by a relevant labor or personnel authority or the lessee's grievance process that determines a lessee did not provide its non-management employees the enhanced work conditions.

(e) Upon finding a violation of the enhanced work conditions, the following procedure shall apply:

- (1) The Department shall provide written notice of the violation to the fair and that it intends to terminate its status as a qualified fair.
- (2) For the first and second verified violation within the previous three State fiscal years: The fair shall respond to the Department within 30 days of the notice. The Department may not terminate a qualified fair status if written confirmation of resolution is provided by the fair before the deadline as indicated in the written notice

and the resolution is accepted by the Department. If the fair either fails to respond or refuses to correct the violation, the Department shall terminate the qualified fair status until the fair applies to be a qualified fair and has proven compliance for the duration of a State fiscal year.

(3) For the third verified violation within the previous three State fiscal years: The Department shall terminate the fair's qualified fair status for the next State fiscal year. If the fair either fails to respond or refuses to correct the violation, the Department shall terminate the qualified fair status for the next two State fiscal years, and until the fair applies to be a qualified fair and has proven compliance for the duration of a State fiscal year.

Note: Authority cited: Section 407, Food and Agricultural Code; Sections 19620, 19620.1, 19622, and 19622.1–19622.3, Business and Professions Code. Reference: Section 19620.15, Business and Professions Code.

§ 7023.3. Appeals Filing Deadlines and Procedures.

(a) A fair may contest a notice of a denial of qualified fair status under section 7021.1, a denial of a sales tax allocation under section 7022, or termination of qualified fair status for any violation specified in section 7023.2, and may request an informal hearing by written correspondence to the California Department of Food and Agriculture, Legal Office of Hearings and Appeals, 1220 "N" Street, Suite 315, Sacramento, California 95814.

(b) The fair must submit a request for an informal hearing to the Department's Legal Office of Hearings and Appeals in writing, within 30 days from the date of the notice of the denial or termination.

(c) Any requests for an informal hearing shall include a copy of the notice of denial or termination and may state the grounds for the appeal.

(d) Any objection to the Department's selection of the informal hearing procedure shall be made in writing to the Legal Office of Hearings and Appeals and shall be resolved by the Hearing Officer prior to the hearing pursuant to Government Code section 11445.30.

(e) Failure to present submit a timely request for a hearing constitutes a waiver of the fair's right to contest the notice of a denial of termination. Untimely requests for a hearing shall may be denied by the Department.

Note: Authority cited: Section 407, Food and Agricultural Code; Sections 19620, 19622, and 19622.1–19622.3, Business and Professions Code; Sections 19620, and Section 11400.20, Government Code. Reference: Article 10 (commencing with section 11445.10), Chapter 4.5 and Chapter 5 (commencing with section 11500), Part 1, Division 3, Title 2, Government Code.

§ 7023.4. Informal Hearing Schedule and Notification.

(a) The Department shall schedule an informal hearing within 30 days from the receipt of the request from the fair.

(b) At least 10 business days prior to the informal hearing, The Department shall provide a notice of the informal hearing to the fair containing all of the following information:

(1) Date, location, and time of the informal hearing;

(2) Departmental contact information including applicable telephone and facsimile numbers; and

(3) Subject matter of the notice of denial or termination.

(c) The notice of an informal hearing may be sent to the address of the person charged as provided by any license, registration, or certificate issued by the Department.

(d) A notice that is sent pursuant to subsection (c) shall be considered effective even if delivery is refused or if the notice is not accepted at that address.

(e) Any documents to be considered by the hearing officer shall be received at least three business days prior to the scheduled informal hearing at the Legal Office of Hearings and Appeals. Any documents not timely submitted may be considered at the discretion of the Hearing Officer.

Note: Authority cited: Section 407, Food and Agricultural Code; Sections 19620, 19622, and 19622.1–19622.3, Business and Professions Code; and Section 11400.20, Government Code. Reference: Article 10 (commencing with section 11445.10), Chapter 4.5 and Chapter 5 (commencing with section 11500), Part 1, Division 3, Title 2, Government Code.

§ 7023.5. Conduct of Informal Hearings.

(a) The informal hearing shall be presided over and conducted by a hearing officer designated by the Department Secretary.

(b) The standard of proof to be applied by the hearing officer shall be preponderance of the evidence unless statutes or regulations applicable to the determination provide a higher standard.

(c) Hearings may be conducted by telephone at the discretion of the hearing officer subject to Government Code section 11440.30 A teleconference line shall be made available at every hearing.

(d) Hearings shall be recorded by the Department. A transcript of the recording or an electronic copy of the recording shall be provided to any interested party upon written request.

(e) The decision of the hearing officer shall be in writing, issued within 30 days after the conclusion of the hearing and shall be effective immediately.

(f) The fair may appeal the hearing officer's decision and order by filing a petition for a writ of administrative mandamus in accordance with the Code of Civil Procedure section 1094.5.

Note: Authority cited: Section 407, Food and Agricultural Code; Sections 19620, 19622, and 19622.1–19622.3, Business and Professions Code; and Section 11400.20, Government Code. Reference: Article 10 (commencing with section 11445.10), Chapter 4.5 and Chapter 5 (commencing with section 11500), Part 1, Division 3, Title 2, Government Code.

§ 7023.6. Formal Hearings.

Formal hearings shall be scheduled and conducted by the Department consistent with the provisions of Chapter 5 (commencing with section 11500), Part 1, Division 3, Title 2 of the Government Code, and any applicable regulations enacted pursuant to those provisions.

Note: Authority cited: Section 407, Food and Agricultural Code; Sections 19620, 19622, and 19622.1–19622.3, Business and Professions Code; and Section 11400.20, Government Code. Reference: Chapter 5 (commencing with section 11500), Part 1, Division 3, Title 2, Government Code.

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