State of California Office of Administrative Law

In re:

Department of Food and Agriculture

Regulatory Action:

Title 03, California Code of Regulations

Adopt sections:

1303, 1304.1, 1304.2,

1304.3, 1305.1, 1305.2, 1306.1, 1306.2, 1306.3,

1307.1, 1307.2

Amend sections: Repeal sections:

NOTICE OF APPROVAL OF REGULATORY **ACTION**

Government Code Section 11349.3

OAL Matter Number: 2025-0124-04

OAL Matter Type: Regular Resubmittal (SR)

In this rulemaking action, the Department adopts regulations to implement Assembly Bill 1282 (Stats. 2021, c. 752). The regulations relate to animal blood banks and blood products. They include definition for terms, application procedures for licensing and registration, application fees, quarterly reporting requirements, and provisions related to facility inspections.

OAL approves this regulatory action pursuant to section 11349.3 of the Government Code. This regulatory action becomes effective on 7/1/2025.

Date:

March 10, 2025

Thanh Huynh

Senior Attorney

For:

Kenneth J. Pogue

Director

Original: Karen Ross, Secretary

Copy:

Dr. Sean Brady

STATE OF CALIFORNIA-OFFICE OF ADMINISTRATIVE LAW

DESIBLISH BWITTAL

For use by Secretary of State only

NOTICE PUBLICATION/REGU STD. 400 (REV. 10/2019) NOTICE FILE NUMBER OAL FILE REQUIATORY ACTION NUMBER 4 -**NUMBERS** 7-2024-0123-02 **ENDORSED - FILED** For use by Office of Administrative Law (OAL) only in the office of the Secretary of State of the State of California MAR 1 0 2025 1:33 PM aB OFFICE OF ADMIN. LAW 2025 JAN 24 PHRISE NOTICE REGULATIONS AGENCY WITH RULEMAKING AUTHORITY AGENCY FILE NUMBER (If any) Department of Food and Agriculture A. PUBLICATION OF NOTICE (Complete for publication in Notice Register) 1. SUBJECT OF NOTICE TITLE(S) FIRST SECTION AFFECTED 2. REQUESTED PUBLICATION DATE 3. NOTICE TYPE 4. AGENCY CONTACT PERSON TELEPHONE NUMBER FAX NUMBER (Optional) Notice re Proposed Other Regulatory Action **ACTION ON PROPOSED NOTICE** NOTICE REGISTER NUMBER PUBLICATION DATE OAL USE Approved as Approved as Disapproved 2024 ONLY B. SUBMISSION OF REGULATIONS (Complete when submitting regulations) 1a. SUBJECT OF REGULATION(S) 1b. ALL PREVIOUS RELATED OAL REGULATORY ACTION NUMBER(S) Animal Blood Banks 2024-0820-01S 2. SPECIFY CALIFORNIA CODE OF REGULATIONS TITLE(S) AND SECTION(S) (Including title 26, if toxics related) SECTION(S) AFFECTED 1303, 1304.1, 1304.2, 1304.3, 1305.1, 1305.2, 1306.1, 1306.2, 1306.3, 1307.1, and 1307.2 (List all section number(s) AMEND individually. Attach additional sheet if needed.) TITLE(S) REPEAL 3 3. TYPE OF FILING Regular Rulemaking (Gov. Certificate of Compliance: The agency officer named **Emergency Readopt** Changes Without Regulatory Effect (Cal. Code §11346) below certifies that this agency complied with the (Gov. Code, §11346.1(h)) provisions of Gov. Code §§11346.2-11347.3 either Code Regs., title 1, §100) Resubmittal of disapproved before the emergency regulation was adopted or or withdrawn nonemergency within the time period required by statute File & Print Print Only filing (Gov. Code §§11349.3, 11349.4) Emergency (Gov. Code, Resubmittal of disapproved or withdrawn Other (Specify) emergency filing (Gov. Code, §11346.1) §11346.1(b)) ALL BEGINNING AND ENDING DATES OF AVAILABILITY OF MODIFIED REGULATIONS AND/OR MATERIAL ADDED TO THE RULEMAKING FILE (Cal. Code Regs. title 1, §44 and Gov. Code §11347.1) 6/6/24-6/20/24; 7/1/24-7/15/24; 12/20/24-1/6/25 extended to 1/16/25. 5. EFFECTIVE DATE OF CHANGES (Gov. Code, §§ 11343.4, 11346.1(d); Cal. Code Regs., title 1, §100) Effective on filing with Effective January 1, April 1, July 1, or §100 Changes Without Effective other October 1 (Gov. Code §11343.4(a)) Regulatory Effect Secretary of State (Specify) CHECK IF THESE REGITA AGES THOUSE NOTICE TO, OR REVIEW, CONSULTATION, APPROVAL OR CONCURRENCE BY, ANOTHER AGENCY OR ENTITY Department of Firance (Blood \$TD. 399) (SAM §6660) Fair Political Practices Commission State Fire Marshal Other (Specify) CONTACT PERSON TELEPHONE NUMBER FAX NUMBER (Optional) E-MAIL ADDRESS (Optional) Dr. Sean Brady 916-208-0500 sean.brady@cdfa.ca.gov 8. I certify that the attached copy of the regulation(s) is a true and correct copy For use by Office of Administrative Law (OAL) only of the regulation(s) identified on this form, that the information specified on this form is true and correct, and that I am the head of the agency taking this action, FNDORSED APPROVED or a designee of the head of the agency, and am authorized to make this certification. SIGNATURE OF AGENCY HEAD OR DESIGNED DATE Annette Jones Digitally signed by Annette Jone Date: 2025.01.24 10:46:46 -08'00 MAR 1 0 2025 TYPED NAME AND TITLE OF SIGNATORY State Veterinarian and Director Office of Administrative Law

DEPARTMENT OF FOOD AND AGRICULTURE PROPOSED REGULATORY TEXT – ANIMAL BLOOD BANKS

Text proposed to be adopted is displayed in <u>underline</u> type. Text proposed to be deleted is displayed in <u>strikethrough</u> type.

The Department of Food and Agriculture, Animal Blood Bank Program, hereby adopts new Chapter 8 of Division 2 of Title 3 of the California Code of Regulations relating to animal blood bank provisions, to read as follows:

Chapter 8. Animal Biologics [Repealed] Blood Banks

Article 1. Definitions

§ 1303. Definitions.

- (a) "Adverse event" means an event in which an animal is injured, sickened, rendered unconscious, or killed.
- (b) "Animal" includes, but is not limited to, any domesticated fowl or nonhuman mammal or any wild fowl, bird, or mammal that is reduced to captivity.
- (c) "Best clinical practice" means making clinical decisions that are based on up-to-date scientific knowledge. This includes, but is not limited to, guidelines and publications by the American Veterinary Medical Association (AVMA), AVMA-recognized specialty organizations, the Association of Veterinary Hematology and Transfusion Medicine, AVMA-accredited veterinary colleges, the Association for the Advancement of Blood and Biotherapies, and government organizations.
- (d) "Biologics" means all viruses, serums, antibody products, toxins (excluding substances that are selectively toxic to microorganisms, such as antibiotics), or analogous products at any stage of production, shipment, distribution, or sale, which are intended for use in the treatment of animals and that act primarily through the direct stimulation, supplementation, enhancement, or modulation of the immune system or immune response.
- (e) "Blood and blood component products" means whole blood collected directly from a donor animal for transfusion or the blood components for transfusion, including packed red blood cells, platelet-rich plasma, platelet concentrates, fresh plasma, fresh frozen plasma, frozen plasma, cryoprecipitate, cryosupernatant, lyophilized plasma, and albumin. Antibody products, such as hyperimmune serums, are excluded from this definition.

- (f) "Captive closed colony" means that an animal is kept, housed, or maintained in any way for the purpose of collecting its blood.
- (g) "Closed-colony blood bank" means a commercial blood bank for animals that produces animal blood or blood component products solely from animals held in a captive closed colony.
- (h) "Commercial blood bank for animals" means an establishment that produces animal blood or blood component products from captive closed-colony or community-sourced animals to market and sell for use in the cure, mitigation, treatment, or prevention of injury or disease in animals.
- (i) "Community blood bank" means a commercial blood bank for animals that produces animal blood or blood component products solely from community-sourced animals whose owners voluntarily consent to the donation.
 - (j) "Community sourced animal" means that an animal is all of the following:
- (1) Kept, housed, and maintained at the residence of its owner who is a person and not a partnership, association, corporation, or limited liability company.
 - (2) Brought by its owner to a community blood bank to have its blood collected.
- (3) Licensed in accordance with any pet licensing required by the pet owner's state, county, or city of residence.
 - (k) "Department" means the California Department of Food and Agriculture.
- (I) "Production" means collection of blood or the preparation, testing, processing, storage, or distribution of blood or blood component products for the purpose of transfusion.
- (m) "Quarterly reporting period" means a calendar year quarter. For reporting purposes these shall be January 1 through March 31; April 1 through June 30; July 1 through September 30; and October 1 through December 31.
- (n) "Standards of care" means the level of care, skill, and treatment that, in the light of all relevant surrounding circumstances, is recognized as acceptable and appropriate by reasonably prudent licensed veterinarians. This includes, but is not limited to, guidelines published by the American Veterinary Medical Association, the American College of Veterinary Internal Medicine, the California Veterinary Medical Association, AVMA-accredited veterinary colleges, and government organizations.

NOTE: Authority cited: Sections 407 and 9251, Food and Agricultural Code. Reference: Section 9201, Food and Agricultural Code; and Section 4920, Business and Professions Code.

Article 2. Facility Licensing and Product Registration

§ 1304.1. Closed-Colony Facility Licensing.

An application for a license for any establishment that produces, or proposes to produce, animal blood and blood component products from a closed-colony blood bank shall contain all the following:

- (a) The name and address of the person who owns the property, establishment, or institution in which it is proposed to produce animal blood and blood component products.
- (b) The name and address of the person who shall oversee the production of animal blood and blood component products.
 - (c) The type of animal blood and blood component products that shall be produced.
- (d) A full description of the building, including its address, facilities, equipment, and apparatus, to be used in the production of animal blood and blood component products. This shall include the addresses of properties, establishments, or institutions that keep, house, or maintain animal blood donors used by the closed-colony blood bank.
- (e) Written protocols, consistent with current standards of care and practice for the field of veterinary transfusion medicine, that addresses all the following for each facility that keeps, houses, or maintains animal blood donors used by the closed-colony blood bank:
- (1) Maximum length of time for donation by animal donors, or minimum health parameters for animal donors.
- (2) Frequency and amount of blood collected from animal blood donors in estimated milliliters based on weight in grams.
 - (3) Socialization and exercise programs for animal blood donors.
 - (4) Method of identification of each animal, including microchip or tattoo.
- (5) Ongoing veterinary care, including an annual physical exam and vaccination schedule for animals held in blood donor facilities.
- (6) Husbandry standards for feeding, watering, sanitation, housing, handling, and care in transit, with minimums based on the standards set forth pursuant to the federal Animal Welfare Act in Part 3 (Sections 3.1 3.20) of Subchapter A of Chapter 1 of Title 9 of the Code of Federal Regulations (CFR).
 - (7) Implementation of a permissive adoption program.
- (8) Bloodborne pathogen testing for all canine and feline blood donors in accordance with the best clinical practices in the veterinary field, which may include the most recent Consensus Statement on blood donor infectious disease screening by the American College of Veterinary Internal Medicine.
- (f) An oversight letter identifying the oversight veterinarian who will be responsible for oversight of each facility that keeps, houses, or maintains animal blood donors used by the closed-colony blood bank. The letter shall be from the oversight veterinarian and shall be maintained on file by the Secretary. Oversight veterinarians shall be licensed to practice veterinary medicine in

California. In the event of a change of the oversight veterinarian, it is the oversight veterinarian's responsibility to give notice to the Secretary of the termination of the oversight veterinarian within thirty (30) calendar days of the termination date of the oversight veterinarian. An oversight letter from the incoming oversight veterinarian shall be submitted to the Secretary within thirty (30) calendar days of the termination date of the prior oversight veterinarian.

(g) Any change in the information contained in the license application or license renewal application shall be reported to the Department within thirty (30) calendar days of such change.

NOTE: Authority cited: Sections 407, 9221(g), and 9251, Food and Agricultural Code. Reference: Section 9221, Food and Agricultural Code.

§ 1304.2. Discontinuation of Closed-Colony Licensing Program.

The Department shall discontinue its licensing program for commercial blood banks for animals that produce canine blood and blood component products sourced from captive closed-colony dogs within 18 months of making a finding and provision of notice as follows:

(a) Based on the quarterly reports required under Section 4920.6 of the Business and Professions Code, Section 9252(c) of the Food and Agricultural Code, and Section 9253(b) of the Food and Agricultural Code, every three months, the Secretary shall calculate the total estimated amount of canine blood sold in California that quarter by community blood banks and, separately, the total estimated amount of canine blood that closed-colony blood banks sold in the state during the same period. This information shall be publicly posted on the Department's internet website along with annual totals compiled each year.

(b) If the Secretary finds that community blood banks sold an annual amount of canine blood in California that equals or exceeds the annual amount closed-colony blood banks sold in four consecutive quarters, then the Secretary shall provide notice on the Department's internet website that discontinues its licensing program for closed-colony blood banks for dogs within 18 months from the date of that notice.

(c) The calculation of canine blood pursuant to this section shall be done with whole blood, packed red blood cells, and fresh frozen plasma being measured as separate amounts in estimated milliliters based on weight in grams. Currently licensed closed-colony blood banks may continue to operate until each of these separate amounts meet the provisions in subsection (b). NOTE: Authority cited: Sections 407 and 9251, Food and Agricultural Code. Reference: Sections 9212.5, 9253(b), and 9252(c), Food and Agricultural Code; and Section 4920.6(a), Business and Professions Code.

§ 1304.3. Change of Product Registration Information.

Any change in the information contained in the product registration application or product registration renewal application shall be reported to the Department within thirty (30) calendar days of such change.

NOTE: Authority cited: Sections 407 and 9251, Food and Agricultural Code. Reference: Section 9244, Food and Agricultural Code.

Article 3. Quarterly Reporting

- § 1305.1. Closed-Colony Blood Bank Quarterly Reporting.
- (a) A closed-colony blood bank licensed under this chapter shall submit a quarterly report to the Department every three months including all the following:
- (1) The number of donations from captive animals and separate total amount in milliliters of whole blood, packed red blood cells, and fresh frozen plasma sold in California during that quarter, by species of animal in estimated milliliters based on weight in grams.
- (2) The number of animals at each property, establishment, or institution that keeps, houses, or maintains animals that donate blood or blood component products used by the closed-colony blood bank.
- (3) The disposition records of any animals and the total number of animals released for adoption. This shall include records from each property, establishment, or institution that keeps, houses, or maintains animals for the closed-colony blood bank.
- (4) The number and species of animals experiencing adverse events, the total number of adverse events, and the nature of adverse events experienced by captive animals that donate blood.
- (5) The number and species of animal donors whose blood tested positive for known pathogens, in accordance with the best clinical practices in the veterinary field, which may include the most recent Consensus Statement for blood donor infectious disease screening by the American College of Veterinary Internal Medicine. This shall include the name of the pathogens detected in animal donor blood.
- (b) A violation of this section, Food and Agricultural Code Section 9210, or Food and Agricultural Code Section 9212 shall constitute a cause for corrective action, suspension, restriction, or the nonrenewal or revocation of a license by the Department. The proceedings for the suspension or revocation of a license shall be conducted pursuant to Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code. The Secretary shall have all the powers granted in that chapter.
- (c) For purposes of this section, "disposition" means adoption, euthanasia, transfer to another blood bank, breeding facility, farm, animal control agency, animal shelter, or rescue

organization, or donation or sale for medical research or other purpose. Disposition records shall include all of the following:

- (1) The species and breed of animal;
- (2) The animal's registered name, license number, microchip, and tattoo, if present;
- (3) The name and address of the individual or entity that received the animal and the purpose for which the animal was received; and
 - (4) The date of the animal's disposition.

NOTE: Authority cited: Sections 407 and 9251, Food and Agricultural Code. Reference: Sections 9253(b). Food and Agricultural Code.

§ 1305.2. Submission of Quarterly Reports.

Quarterly reports must be postmarked or electronically submitted to the Department no later than 45 calendar days after the end of the quarterly reporting period. Mailed submissions shall be sent to:

CDFA Animal Health and Food Safety Services

ATTN: California Animal Blood Banks Program

1220 N Street

Sacramento, CA 95814

Electronic submissions shall be submitted to CDFAbloodbanks@cdfa.ca.gov

NOTE: Authority cited: Sections 407 and 9251, Food and Agricultural Code. Reference: Sections 9253(b) and 9252(c), Food and Agricultural Code; and Section 4920.6(a), Business and Professions Code.

Article 4. Inspections

§ 1306.1. Inspection of Facilities with Registered Products.

The Department, or humane officers under contract with the Department, shall inspect commercial blood banks with blood or blood component products registered with the Department at least once a year to ensure compliance with protocols required by Section 9244(a) of the Food and Agricultural Code.

NOTE: Authority cited: Sections 407, 9245, and 9251, Food and Agricultural Code. Reference: Sections 9242 and 9244, Food and Agricultural Code.

§ 1306.2. Inspection of Closed-Colony Blood Banks and Contract Facilities.

The Department, or humane officers under contract with the Department, shall inspect commercial blood banks licensed by the Department and each facility that keeps, houses, or

maintains animals for the licensed blood bank at least once a year to ensure compliance with the protocols required by Section 9221(e) of the Food and Agricultural Code.

NOTE: Authority cited: Sections 407 and 9251, Food and Agricultural Code. Reference: Section 9221(e) and 9266, Food and Agricultural Code.

§ 1306.3. Inspections to Investigate Noncompliance.

The Department will investigate substantiated complaints of noncompliance. The investigation may include additional inspections of commercial blood banks for animals.

NOTE: Authority cited: Sections 407, 9245, and 9251, Food and Agricultural Code. Reference: Sections 9241, 9242, 9244, and 9245, Food and Agricultural Code.

Article 5. Fees and Fee Adjustments

§ 1307.1. Additional Registration Fees.

In addition to the registration application fee and annual renewal fee required by Food and Agricultural Code 9244, commercial blood banks for animals with products registered by the Department shall pay a registration fee of five cents (\$0.05) per milliliter (ml) blood and blood component products sold in this State, as reported on quarterly reports required under Section 4920.6 of the Business and Professions Code, Section 9252(c) of Food and Agricultural Code, and Section 9253(b) of the Food and Agricultural Code. These fees shall be paid to the Department quarterly, at the time of submission of quarterly reports. This fee shall be adjusted annually for inflation, as described in section 1307.2(b).

NOTE: Authority cited: Sections 407, 9231(d), 9244(b)(4), and 9251, Food and Agricultural Code. Reference: Sections 9244, 9252(c), and 9253(b), Food and Agricultural Code; and Section 4920.6, Business and Professions Code.

§ 1307.2. Inflation Adjustments.

(a) Pursuant to Food and Agricultural Code Sections 9231(c) and 9244(b)(3), the annual adjustment of fees for inflation shall be based on the Consumer Price Index (CPI) – California, All Items, All Urban Consumers, as published by the California Department of Industrial Relations. The Department shall apply the percentage change in the CPI for February of the current year relative to the base CPI from February 2022. These adjustments shall be rounded to the nearest whole dollar. All recalculated fees shall take effect on July 1 each year.

(1) On July 1, 2025, the application and annual license fee for each establishment proposing to produce or producing animal blood and blood component products from a closed-

colony blood bank shall be one thousand and eighty-eight dollars (\$1088), and shall be adjusted annually thereafter pursuant to (a).

- (2) On July 1, 2025, the registration application fee and annual renewal fee for each blood and blood component product shall be five hundred and forty-four dollars (\$544), and shall be adjusted annually thereafter pursuant to (a).
- (b) For the additional registration fee established by Section 1307.1, the annual adjustment of fees for inflation shall be based on the Consumer Price Index (CPI) California, All Items, All Urban Consumers, as published by the California Department of Industrial Relations. The Department shall apply the percentage change in the CPI for February of the current year relative to the base CPI from February 2025. This adjustment shall be rounded to the nearest cent. The recalculated fee shall take effect on July 1 each year.

NOTE: Authority cited: Sections 407 and 9251, Food and Agricultural Code. Reference: Sections 9231(c) and 9244(b)(3), Food and Agricultural Code.